

Lok Prahari, Thr. Its General Secretary s.n. Shukla . Vs. Union of India

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Court : Supreme Court of India

Decided On : Apr-16-2018

Judge : HON'BLE MR. JUSTICE J. CHELAMESWAR, HON'BLE MR. JUSTICE SANJAY KISHAN KAUL

Appeal No. : 38125 / 2016

Appellant : Lok Prahari, Thr. Its General Secretary s.n. Shukla .

Respondent : Union of India

Advocate for Pet/Ap. : Petitioner-In-Person

Judgement :

INTHESUPREMECOURTOFINDIA CIVILAPPELLATEJURISDICTION Reportable CIVILAPPEALNO.3798OF2018
(ArisingoutofSpecialLeavePetition(Civil)No.9584of2017) LOKPRAHARI,THROUGHITS
GENERALSECRETARYS.N.SHUKLA&ANOTHER ...Appellants Versus UNIONOFINDIA
THROUGHITSSECRETARY&OTHERS ...Respondents Chelameswar,J.

JUDGMENT1 2. Leavegranted. ThisappealarisesoutofaWritPetitionthatchallengedthe Constitutional validity of certain Amendments1 made to the Salaries,AllowancesandPensionsofMembersofParliamentAct, 1954 (hereinafter referred to as the Act). The provisions challengedrelatetothepaymentofpensionandotherfacilitiesto 1 By the Amendment Act 2003, Act 9 of 2004, Amending Act No.40 of 2006 and Amending Act 37 of 2010. 1 membersofParliament(hereinafterreferredtoasMPs)andex membersofParliament(hereinafterreferredtoasexMPs),and their spouses/companions/dependents (collectively hereafter referred to as ASSOCIATES). The 1st Appellant sought the following prayers, inter alia, in the Writ Petition before the AllahabadHighCourt:

1.

2. 3. DeclarethattheprovisionsofvariousamendingActstoAct 30of1954,andparticularlythoseoftheAmendingAct9of 2004,andAmendingActNo.40of2006andAmendingAct 37 of 2010, providing for pension/family pension to ex MPs/dependents,travelfacilitiestospouseandothernon members,(inadditiontothecompanion)andexMPs,aswell ascontinuationoffacilities,regardingunutilizedquotasof telephonecallselectricityandwaterunitsareultraviresof theConstitutionandtheoriginalAct. Issue a mandamus to the opposite parties 1 to 4 to stop forthwith payment of pension/family pension to ex MPs/dependents,andprovisionofotherfacilitiesin1above. Order recovery of illegal pension/family pension from the recipients thereof.

3. The High Court dismissed the writ petition negating all contentions raised by the 1st Appellant herein, holding that the issueisnolongerresintegrainviewoftheJudgmentinCommon Cause,ARegisteredSocietyv.UnionofIndia2(hereafterreferred toasCommonCause)whereinthisCourtheldthatParliamentis 2 (2002) 1 SCC882

competent to legislate on pensions for ex-MPs and as a corollary it has the power to prescribe any condition subject to which the pension may be paid. We are in total agreement with the conclusion of the High Court on the question of legislative competence. 4.

The question which remains to be answered is whether any of the impugned amendments which create various rights in favour of ex-MPs & their ASSOCIATES and certain other facilities to MPs are violative of Article 14 of the Constitution of India, 1950 as being discriminatory. It was the case of the Appellant that the Common Cause case is silent in this respect. However, the High Court took the view that the attack on Article 14 is foreclosed by Common Cause. 5. It is argued before us that Common Cause took note of the Petitioner's argument therein³ that the Act is violative of Article 14, however, there was neither any discussion on the issue nor any binding decision on the question. 4 Therefore, it is submitted that 3

5. Reference was made by the Petitioner in WP (C) No.246 of 1993, appearing in person, to the provisions of Article 14 and it was submitted that there was discrimination in favor of Members of Parliament by giving them pension when, unlike Judges, they were not subject to the process of impeachment.

47. The issue before us is squarely one of competence, namely, the competence of Parliament to enact the said Section 8-A. We need not go into Entry 73 of List I for we are in no doubt that such competence is conferred upon Parliament by the residuary Entry 97 of List I, and there is no provision in Article 106 or elsewhere that bars the 3 the High Court erred in concluding that the challenge to the impugned provisions is impermissible. We propose to limit our examination in the present case to the question of the constitutionality of various Amendments brought after the Common Cause case on grounds other than legislative competence.

6. To answer the same, we may start with the analysis of the various provisions of the Constitution creating various constitutional offices because some of these provisions contemplate the possibility of the payment of pension in respect to certain Constitutional offices, while no express reference is made with regard to various other offices created by the Constitution. 7. Article 59(3) specifies that the President shall be entitled to such emoluments, allowances and privileges as may be determined by Parliament by law while Article 158(3) specifies the same for the Governor. Neither of the Articles make any reference to the payment of pension. However, Section 2 of the President's Emoluments and payment of pension to Members of Parliament.

5 Article 59(3). Conditions of President's office.- The President shall be entitled without payment of rent to the use of his official residence and shall be also entitled to such emoluments, allowances, and privileges as may be determined by Parliament by law and, until provision in that behalf is so made, such emoluments, allowances and privileges as are specified in the Second Schedule. 4 Pension Act, 1951 provides for the payment of pension and other facilities to the retiring President. 6 8. Article 75(6) and Article 164(5) respectively speak of the salaries and allowances of Ministers, which Parliament and the State Legislature may determine by law.

9. Articles 97, 8 and 186, 9 provide for the payment of salaries and allowances of the Chairman and Deputy Chairman and the Speaker and the Deputy Speaker of Parliament and State Legislatures. The Vice President's Pension Act, 1997 has an 6 Section 2. (1) Pension to retiring Presidents. There shall be paid to every person who ceases to hold office as President, either by the expiration of his term of office or by resignation of his office, a pension of 6 one lakh twenty thousand rupees per annum for the remainder of his life. [(2) Subject to any rules that may be made in this behalf, every such person shall, for the remainder of his life, be entitled- (a) to the use of a furnished residence (including its maintenance), without payment of rent, a telephone and a motor- car, free of charge or to such car allowance as may be specified in the rules-, (b) to secretarial staff consisting of a Private Secretary, a Personal Assistant and a Peon, and office expenses the total expenditure on which shall not exceed twelve thousand rupees per annum; (c) to medical attendance and treatment free

of charge. (d) to travel anywhere in India, accompanied by one person, by 9 highest class by air, rail or steamer. Explanation.-- For the purposes of this sub-section "residence" shall have the meaning assigned to it in the Salaries and allowances of Ministers Act, 1952]. 7Article 75. Other Provisions as to Ministers- (6) The salaries and allowances of Ministers shall be such as Parliament may from time to time by law determine and, until Parliament so determines, shall be as specified in the Second Schedule. 8Article 97. Salaries and allowances of the Chairman and Deputy Chairman and the Speaker and Deputy Speaker.- There shall be paid to the Chairman and the Deputy Chairman of the Council of States, and to the Speaker and the Deputy Speaker of the House of the People, such salaries and allowances as may be respectively fixed by Parliament by law and, until provision in that behalf is so made, such salaries and allowances as are specified in the Second Schedule. 9Article 186. Salaries and Allowances of the Speaker and Deputy Speaker and the Chairman and Deputy Chairman.- There shall be paid to the Speaker and the Deputy Speaker of the Legislative Assembly, and to the Chairman and the Deputy Chairman of the Legislative Council, such salaries and allowances as may be respectively fixed by the Legislature of the State by law and, until provision in that behalf is so made, such salaries and allowances as are specified in the Second Schedule. 5 identical provision with respect to the payment of pension and post retirement facilities as are provided to the President. 10 10. Article 106 of the Constitution stipulates that MPs shall be entitled to receive salaries and allowances to be determined by Parliament through legislation. 11 There is no express reference to the payment of pension.

11. On the other hand, the proviso to Article 125(2) 12 and Article 221(2) 13 respectively make an express reference to the payment of pension to judges of the Supreme Court and the High Courts. 10 Section 2. Pension to retiring Vice-Presidents. (1) There shall be paid to every person who ceases to hold office as Vice-President, either by the expiration of his term of office or by resignation of his office, a Pension 1 [at the rate of fifty per cent of the salary of the Vice-President]. per month, for the remainder of his life Provided that such person shall not be entitled to receive any pension during the period he holds the office of the Prime Minister, a Minister or any other office or becomes a Member of Parliament and is in receipt of salary and allowances which are defrayed out of the Consolidated Fund of India or the Consolidated Fund of a State. (1A) The spouse of a person who dies (a) while holding the office of Vice-President, or (b) after ceasing to hold office as Vice-President either by the expiration of his term of office or by resignation of his office, shall be paid a family pension at the rate of fifty per cent of pension as is admissible to a retiring Vice-President, for the remainder of her life. 11 Article 106. Salaries and Allowances of Members.- Members of either House of Parliament shall be entitled to receive such salaries and allowances as may from time to time be determined by Parliament by law and, until provision in that respect is so made, allowances at such rates and upon such conditions as were immediately before the commencement of this Constitution applicable in the case of members of the Constituent Assembly of the Dominion of India 12 Article 125. Salaries, etc., of Judges.- (2) Every Judge shall be entitled to such privileges and allowances and to such rights in respect of leave of absence and pension as may from time to time be determined by or under law made by Parliament and, until so determined, to such privileges, allowances and rights as are specified in the Second Schedule: Provided that neither the privileges or the allowances of a Judge nor his rights in respect of leave of absence or pension shall be varied to his disadvantage after his appointment. 13 Article 221. Salaries, etc., of Judges.- (2) Every Judge shall be entitled to such allowances and to such rights in respect of leave of absence and pension as may from time to time be determined by or under law made by Parliament and, until so determined, to such allowances and rights as are specified in the Second Schedule: be varied to his disadvantage after his appointment. Provided that neither the allowances of a Judge nor his rights in respect of leave of absence or pension shall 6 12. Article 148(3) 14 provides that salary and other conditions of service of the Comptroller and Auditor General shall be as may be determined by Parliament by law. The proviso thereto contains a reference to the payment of pension. The Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 contains various provisions for the payment of pension on his/her demission of office. 15 13. Article 322 16 declares that the expenses of Public Service Commissions shall be charged on the Consolidated Fund of India and such expenses include salaries, allowances and pensions payable to or in respect of the members or staff of the Commission. 14 Article 148.

Comptroller and Auditor-General of India.- (3). The salary and other conditions of service of the Comptroller and Auditor-General shall be such as may be determined by Parliament by law and, until they are so determined, shall be as specified in the Second Schedule: Provided that neither the salary of a Comptroller and Auditor-General nor his rights in respect of leave of absence, pension or age of retirement shall be varied to his disadvantage after his appointment. 15Section 6. Pension.- A person who demits office as the Comptroller and Auditor-General by resignation shall, on such demission, be eligible to a pension at the rate of two thousand rupees per annum for each completed year of his service as the Comptroller and Auditor-General: Provided that in the case of a person referred to in sub-section (1) or sub-section (3), the aggregate amount of pension admissible under this sub-section together with the amount of pension including the commuted portion, if any, of his pension, and the pension equivalent of the retirement gratuity if any which may have been admissible to him under the rules for the time being applicable to the Service to which he belonged immediately before he assumed office as the Comptroller and Auditor-General, shall not exceed fifteen thousand rupees per annum or the higher pension referred to in proviso to sub-section (2) or sub-section (3), as the case may be. 16Article 322. Expenses of Public Service Commissions The expenses of the Union or a State Public Service Commission, including any salaries, allowances and pensions payable to or in respect of the members or staff of the Commission, shall be charged on the Consolidated Fund of India or, as the case may be, the Consolidated Fund of the State. 7 14. Article324(5)17stipulatesthatconditionsofserviceandtenureof officeoftheElectionCommissionersshallbesuchasthePresidentmaybyrule determine.

ThoughtheConstitutionissilentinregardtopaymentof pensiontotheElectionCommissioners,Section6intheElection Commission(ConditionsofServiceofElectionCommissionersand TransactionofBusiness)Act,1991makesprovisionforpaymentof pensiontoElectionCommissionerswhichisequaltothepension payabletoaSupremeCourtJudge.18 15. FromtheConstitutionalschemeitcanbeseenhatnoexpress mandateexistsforthepaymentofpensionwithrespecttoanyone of the Constitutional offices. However, Articles dealing with the Judges of the Supreme Court and the High Courts and the Comptroller and AuditorGeneral stipulate that pensions payable 17Article 324. Superintendence, direction and control of elections to be vested in an Election Commission (5) Subject to the provisions of any law made by Parliament, the conditions of service and tenure of office of the Election Commissioners and the Regional Commissioners shall be such as the President may by rule determine: Provided that the Chief Election Commissioner shall not be removed from his office except in like manner and on the like grounds as a Judge of the Supreme Court and the conditions of service of the Chief Election Commissioner shall not be varied to his disadvantage after his appointment: Provided further that any other Election Commissioner or a Regional Commissioner shall not be removed from office except on the recommendation of the Chief Election Commissioner. 18Section 6. Pension payable to Election Commissioners.- (2) Where the Chief Election Commissioner [or an Election Commissioner]. demits office [whether in any manner specified in [sub-section (3)]. or by resignation]., he shall, on such demission be entitled to (a) a pension which is equal to the pension payable to a Judge of the Supreme Court in accordance with the provisions of Part III of the Schedule to the Supreme Court Judges (Conditions of Service) Act, 1958, as amended from time to time; and Judge of the Supreme Court under the said Act and the Rules made thereunder, as amended from time to time (b) such pension (including commutation of pension), family pension and gratuity as are admissible to a 8 maynotbevariedduringtheirtenure.Theimplicationbeingthatif thelawdealingwiththeserviceconditionsofanyoftheincumbents of any one of the said offices at the time of their appointment providesforthepaymentofpension,suchaprovisionoflawcannot bevariedtothedetrimentoftheincumbent.

16. The provisions under challenge fall under two categories (i) provisionswhichconfertherightoffreetravelct.totheMPsand theirASSOCIATES;and(ii)provisionswhichconferthebenefitof

pension and the right to free travel etc. to the ex-MPs and their ASSOCIATES. THE PROVISIONS UNDER CHALLENGE:

17. Section 8A(19) of the Act grants pension to (i) ex-MPs, and (ii) upon their death, the pension is given to their respective spouses. Section 8A(20) provides family pension to the spouse of such MP on the death of the MP. It is pertinent to mention here that Section 8A(1) With effect from the 18th day of May, 2009, there shall be paid a pension of twenty thousand rupees per mensem to every person who has served for any period as a Member of the Provisional Parliament or either House of Parliament Provided that where a person has served as a member of the Provisional Parliament or either House of Parliament for a period exceeding five years, there shall be paid to him an additional pension of thousand five hundred rupees per mensem for every year served in excess of five years Explanation. For the purpose of this sub-section Provisional Parliament shall include the body which functioned as the Constituent Assembly of the Dominion of India immediately before the commencement of the Constitution 20 Inserted by Act 40 of 2006 effective from 15-9-2006 9 as originally enacted provided that an MP, to be eligible for Pension must have completed four years of tenure in Parliament. But this was done away with retrospective effect by the Amendment Act No. 9 of 2004. Section 6B(1) 21 of the Act confers a right to all the MPs for unlimited travel by train along with spouse/companion from any place in India to any other place in India. Section 6B(2) 22 provides upto 8 air journeys in a year from the MP's usual place of residence to Delhi and back when Parliament is in Session and also provides the spouse of the MP unlimited train travel by First Class A/C at any time during the year. Section 8A(23) confers a right of travel facilities to the ex-MPs and their ASSOCIATES. It provides for free AC II Tier pass for one person to accompany an ex-MP in all train journeys and unlimited free travel by train along with spouse/companion from any place in India to any other place in India. 18. The provisions are impugned on the following grounds:

21. Substituted by Act 16 of 1999 22 Inserted by Act 37 of 2010 effective from 1-10-2010 23 Substituted by Act 9 of 2004 effective from 15-9-2006 10 (i) (ii) (iii) (iv) the contrast in the language displayed in the various Articles of the Constitution dealing with the salaries and other allowances payable to the various Constitutional office holders should necessarily lead to the conclusion that the Constitution does not permit the payment of pension and other benefits to MPs and ex-MPs; the framers of the Constitution specifically denied pensionary benefits to the MPs and therefore giving of any POST RETIREMENT BENEFITS to ex-MPs and their ASSOCIATES would amount to treating those who were denied this constitutional right to pension at par with those constitutional offices whose pension was expressly protected. And to treat them on the same footing would result in a violation of the right to equality; the impugned provisions are irrational²⁴ and arbitrary because the grant of pension to all ex-MPs without taking into consideration their respective tenure and economic conditions goes against public interest²⁵; and looked at from the point of view of the taxpayers and crores of poor and needy people of the country, the impugned provisions are an unfair and unjust exercise of the legislative authority of the Parliament.²⁶ 19. We shall now examine the core submission whether the silence in Article 106 operates as a prohibition for payment of pension to the former MPs?. 20. The submissions of the Appellants proceed on the wrong assumption that certain provisions of the Constitution mandate the payment of pension to persons who hold constitutional offices like the Judges of this Court. We have already examined the language ²⁴ Written Submissions of Petitioner in WP before the Allahabad HC ²⁵ Id. ²⁶ Ground D of the Writ Petition 11 of the relevant provisions of the Constitution. We are of the opinion that, on a true and proper construction of the text of those provisions, they do not mandate the payment of pension. They only protect the pension if payable under the relevant law applicable on the date of appointment of a person to any one of those offices by declaring that such a condition could not be altered to the detriment of a person subsequent to his appointment. However, the constitutional obligation to pay pension to persons who hold such offices may arise by implication having regard to the overall scheme of the Constitution relevant to those

offices. The need to secure the independence of the holders of those offices by assuring them that either the legislature or the executive will not be able to deprive them of the financial resources necessary to keep them away from impecuniousness, irrespective of the fact that a decision taken by the incumbents of each of those offices in discharge of the official responsibilities is acceptable or not to the legislature or the executive. We must hasten to add that we must not be understood to be making any final declaration of law in this regard. 12 The purpose of this analysis is limited only to demonstrate that the Appellants start on a wrong premise in assuming that the text of the Constitution contains express provisions mandating the payment of pension in connection with certain constitutional offices. 21. The fact that there are express references to the payment of pension in the Constitution for certain Constitutional functionaries and not for others, in our opinion does not lead to the conclusion that the Constitution by its silence prohibits the payment of pension to those constitutional functionaries. Each Constitutional office holder functions in accordance with the powers and duties entrusted to it either by the Constitution or the laws relevant to their powers and duties. The framers of the Constitution believed that certain offices required a higher degree of protection, having regard to the greater degree of independence expected of the holders of their offices. The framers knew history and the attempts of the men in power to subjugate the holders of such offices. Safeguards, therefore, were provided in respect of the various aspects of the tenure and other conditions of service relevant for their offices. 13 When it comes to MPs, however, such a higher degree of constitutional protection is not obviously required as the authority to make laws rests only with them. 22. The terms and conditions subject to which a person is either appointed or elected to occupy the constitutional office is a matter of policy choice. The appropriate legislature would be the constitutionally designated authority to determine those conditions. It is too well settled in constitutional law that the authority of legislature to make a policy choice is only circumscribed by the limitations imposed by the Constitution, either by an express provision or by a necessary implication arising out of the scheme of the Constitution. It is a well established principle commencing from *McCulloch's case*²⁷ and followed by a long line of judicial pronouncements²⁸ that whatever is not prohibited by the Constitution is permissible for the legislature. 27 *McCulloch v. Maryland*, 4 Wheat. 316, 425-437, 4 L.Ed. 579 (1819):

But we think the sound construction of the Constitution must allow to the national legislature that discretion with respect to the means by which the powers it confers are to be carried into execution which will enable that body to perform the high duties assigned to it in the manner most beneficial to the people. Let the end be legitimate, let it be within the scope of the Constitution, and all means which are appropriate, which are plainly adapted to that end, which are not prohibited, but consist with the letter and spirit of the Constitution, are Constitutional.

28 See *State of Kerala v. N.M. Thomas*, (1976) 2 SCC 310 para 107; see also *State of Karnataka v. Union of India*, (1977) 4 SCC 608 para 69 14 23. Further if we were to accept the argument that those Constitutional functionaries who are entitled to pension by the text of the Constitution form a distinct class exclusively entitled to the payment of pension the result would be that the CAG, the Chairman and Deputy Chairman of the Parliament or State Legislature, and Ministers of the Centre and State would be disentitled to pension.

24. Another argument advanced by the Appellants is that pension is payable to an employee of State after his superannuation. Since MPs are not employees of State, they are not entitled for pension nor the Parliament is competent to provide payment of pension to the ex- MPs. In our opinion, there is a fallacy in

the above submission, insofar as it assures that pension is only payable to former employees of State and nobody else. Such a submission emanates from the fact that certain payments made to the former employees of State are recalled pensions and the misconception of the Appellants that the expression pension can only have one meaning. There are various other categories of payments made by State which are recalled pensions, such as, Old Age Pension, Widow Pension, and Disability Pension etc.

25. The appellants have relied upon the decision in *Alagaapuram R. Mohanraj & Others v. Tamil Nadu Legislative Assembly*, 29 to argue that the activity of MPs is not an occupation contemplated by Article 19(1)(g) of the Constitution of India and, therefore, no pension can be paid to ex-MPs or their ASSOCIATES.

26. In our opinion, this argument is only to be rejected, because it once again is premised on the belief that the expression pension has only one connotation in law. The question before this Court in *Alagaapuram R. Mohanraj* was whether a Member of the Legislative Assembly is carrying on any occupation within the meaning of Article 19(1)(g) of the Constitution of India. The fact that this Court held that this is not an occupation under Article 19(1)(g) need not necessarily mean that the Parliament is prohibited from making payment of such allowance to MPs if it considers it appropriate having regard to various relevant factors. 29 (2016) 6 SCC 82 16 27. The expression allowances of MPs occurring under Entry 73 of List I of the Seventh Schedule, 30 in our opinion, is wide enough to cover the payment of pension and the other benefits covered by the impugned provisions to MPs or ex-MPs. Even otherwise the authority of Parliament under Entry 97 of List I 31 is wide enough to cover the impugned legislation as held by Common Cause. 28. In this context, we may recall the remarks made by two eminent members of the Constituent Assembly, namely Dr. B.R. Ambedkar and Shri K.T. Shah to illustrate the fallacy of the Appellants' understanding.

29. Dr. Ambedkar, while debating the need to provide pensionary benefit to the President of India, threw some light on the question: whether the Constituent Assembly sought to exclude post retirement benefits to Members of Parliament: Therefore, in the form in which the amendment is moved, I do not think that it is a practical proposition for anyone to accept. But there is no doubt about the general view that he has expressed, that after a certain period of service in Parliament, Members, 30 Entry 73 of List-I of the Constitution of India Salaries and allowances of members of Parliament, the Chairman and Deputy Chairman of the Council of States and the Speaker and Deputy Speaker of the House of the People.

31 Entry 97 of List-I of the Constitution of India Any other matter not enumerated in List II or List III including any tax not mentioned in either of those Lists.

17 including the President, ought to be entitled to some sort of pension, and I think it is a laudable idea which has been given effect to in the British Parliament, and I have no doubt that our future Parliament will bear this fact in mind.

32 [emphasis supplied].

30. In debating whether it was necessary to make an express provision for the payment of pension to Governors after they demit office, Shri Shah observed:

The object of providing such security for the persons who have risen to this high level is the same as that which now secures to every workman in civilized nations an old age pension, a pension or superannuation allowance, which would be calculated to suffice to maintain him in the standard of life to which he was accustomed while at work. A pension is deferred pay, not paid to

the worker while at work; and the analogy will hold here also. This also is a type of work perhaps the highest of its kind which should not go unprovided for altogether by the State for the rest of the period near that of the Parties who have served so eminently the State.

33 [emphasis supplied].

31. We are of the view that these questions are in the orbit of the wisdom of the Parliament in choosing/changing the legislative policy whether the various benefits created under the impugned provisions are rational having regard to the affluent financial status of some of the MPs or the poverty of the millions of the population etc. These are not justiciable issues. In this context, we may refer to 32 Constituent Assembly of India Debates, Vol. VII - Debate on Draft Article 48, 27th December 1948 33 Constituent Assembly of India Debates, Vol. VIII - Debate on Draft Article 135A, 31st May, 1949 18 the principle laid down by this Court in Dr. P. Nalla Thampy Terah v. Union of India & Others³⁴:

If the provisions of the law violate the Constitution, they have to be struck down. We cannot, however, negate a law on the ground that we do not approve of the policy which underlies it. Can the Court, for example, strike down Rule 90 on the ground that the limit of rupees one lakh is too high in the Indian context? We may have our own preferences and perceptions but, they cannot be used for invalidating laws.

32. An I.A. was filed in this appeal, which is required to be disposed of. It was from Respondent No. 5, the Election Commission of India, which has sought to be deleted from the array of parties. It is stated that neither is any relief sought from them nor is any directive prayed for from Respondent No. 5 in this appeal, as this is a purely constitutional challenge. I.A. is allowed. Respondent No. 5 stands deleted from the array of parties. 34 (1985) Supp SCC 189 19 33. In view of the foregoing, the appeal stands dismissed, with no order as to costs. (J. CHELAMESWAR)

.....J.

(SANJAY KISHAN KAUL) New Delhi; April 16, 2018. 20